



EU SOLIDARITY WITH UKRAINE

#StandWithUkraine

December 2025



The EU stands united in its unwavering support for Ukraine in the face of Russia's war of aggression and its illegal attempts to annex Ukrainian territory.

The EU continues to work relentlessly with international partners to make sure Ukraine receives the material support it needs and to hold Russia accountable for its actions.

The EU has also offered temporary protection to over four million people fleeing the war and is committed to continue providing strong political, financial, economic, humanitarian, military and diplomatic **support to Ukraine and its people for as long as it takes**. The EU opened accession negotiations with Ukraine.



€193.3 billion
in overall support
to Ukraine and Ukrainians
including **€3.7 billion**
from the proceeds of
Russian immobilised
assets



SUPPORT FOR UKRAINE'S ECONOMY

The EU has established a dedicated financing instrument of up to **€50 billion** to provide predictable and flexible support to Ukraine for the period 2024-2027 to support its recovery, reconstruction and modernisation, in line with its EU path. The **Ukraine Facility** is operational since 1 March 2024.

So far, a total amount of **more than 26.8 billion** of direct assistance to Ukraine has been provided. Equipped with **€9.5 billion** in guarantees and grants for 2024-2027, the Ukraine Investment Framework aims to mobilise up to **€40 billion** in public and private investment for Ukraine's recovery and reconstruction, working closely together with EU Member States, the Government of Ukraine, and European and international financial institutions. With the new packages announced, total EU commitments now reach **€6.9 billion**, expecting to leverage over **€21 billion** in investments.



Following up on the commitments by G7 leaders and based on a proposal by the Commission, the EU adopted a financial assistance package to Ukraine. It consists of an exceptional macro-financial assistance (MFA) loan and a loan cooperation mechanism. **€18.1 billion** of this exceptional MFA has been disbursed. The loan cooperation mechanism is to be financed by extraordinary revenues stemming from immobilised Russian sovereign assets. On 29 October 2025 the EU-Ukraine Deep and Comprehensive Free Trade Area entered into force. On 19 December 2025, the European Council agreed to provide a **€90 billion** loan to Ukraine for 2026 and 2027, to be based on EU borrowing on the capital markets backed by the EU budget headroom.

In 2023, the EU budget enabled **€19.5 billion** in assistance to Ukraine, including an unprecedented support package of **€18 billion** for MFA+.

As part of this assistance in 2023, the EU mobilised **€1 billion** for fast recovery, while guarantee agreements were signed with international financial institutions with potential capacity to unlock over **€800 million** in investments from the Ukrainian private sector for the recovery and reconstruction of the country's economy.

This was on top of **€11.6 billion** provided in loans and grants in 2022. This support helped Ukraine keep paying wages and pensions, restore critical infrastructure that is destroyed by the war, maintain essential public services, such as hospitals, schools, and housing for relocated people, and ensure overall macroeconomic stability.

€3.7 billion

from the proceeds of
Russian immobilised
assets



This includes:

€36.67 billion

of direct and indirect assistance
(through IFIs) under the Ukraine Facility

€43.3 billion

in disbursed macro-financial assistance
to help Ukraine address urgent needs
on the ground including €18 billion
in 2023

€1.1 billion

MFA+ interest rate subsidy

€2.8 billion

in loans and guarantees by the EIB,
EBRD and other international financial
institutions guaranteed by the EU,
to help Ukraine meet its financing
needs, support strategic state-owned
companies, repair damaged infrastructure
and ensure municipal service

€1.2 billion

in bilateral cooperation to increase
Ukraine's resilience and support reforms
and meet urgent needs on the ground

€1.2 billion

in humanitarian assistance

€330 million

emergency package to support needs
of internally displaced population,
municipalities, health support, critical
infrastructure rehabilitation, media
and cyber-security

€315 million

for ongoing projects adjusted to meet
urgent needs on the ground

€114 million

€100 million for rehabilitating
schools, and €14 million
for school buses as part of bilateral
cooperation and an aid

€237 million

for crisis response measures

€31 million

for civil society

€636 million

under Connecting Europe Facility
for Solidarity Lanes

€48 million

for nuclear safety cooperation



THE EU-UKRAINE SOLIDARITY LANES

The Solidarity Lanes were set out in May 2022 to ensure that Ukraine can export grain and other products, as well as import the goods it needs, from an aid to animal feed and fertilisers. According to Ukrainian customs registers, since May 2022 the Solidarity Lanes have enabled Ukraine to export **nearly 205 million tonnes of goods**, including **nearly 89 million tonnes of grain, oilseeds and other related products**, and to import **around 92 million tonnes of goods** it needs. The total value of trade via the Solidarity Lanes since May 2022 is **around €252 billion**, including **around €183 billion** imports to Ukraine.

Over €2 billion has been mobilised to scale up the Solidarity Lanes, including contributions by the Commission, the European Investment Bank, the European Bank for Reconstruction and Development, and the World Bank.





WELCOMING PEOPLE FLEEING THE WAR

The EU activated immediately the Temporary Protection Directive, giving people fleeing the war in Ukraine residency rights, access to the labour market, and means to access suitable accommodation, medical care, and education for children in the EU.

EU countries have welcomed over four million people under this temporary protection scheme, which has been extended until March 2026.

The Commission has introduced maximum flexibility so that Member States can support people fleeing the war using unspent cohesion funds, thus making available **up to €17 billion**.



HUMANITARIAN AID AND CIVIL PROTECTION



The Commission has allocated **over €1.2 billion** for humanitarian aid programmes in Ukraine to be implemented by partners on the ground. In line with the priorities of the Ukrainian government, EU humanitarian assistance provides shelter, cash support, healthcare, food assistance, education, water and sanitation among other forms of support.



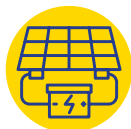
In addition, **over 160 000 tonnes** of in-kind assistance have been delivered to Ukraine from EU Member States and partners via the EU Civil Protection Mechanism. This includes **over €181 million** via the rescEU emergency stockpiles in the form of shelter, energy, medical and specialised equipment for public health risks (such as chemical, biological, radiological and nuclear threats) and private donations under rescEU.



€380 million has been provided by the EU, its Member States and EFTA partners for humanitarian demining, including **€80 million** from the EU budget. The EU has also coordinated **over 4776 medical evacuations** of Ukrainian patients to provide them with specialised healthcare in hospitals across Europe.



The EU Civil Protection Mechanism has offered **over 9 500 power generators** to Ukraine. Further **2 500 generators** have been delivered via a repurposed cooperation programme. To reduce the strain on the energy system, the EU has also delivered **millions LED light bulbs** for Ukraine. The European Commission has also successfully relocated a full thermal power plant from Lithuania to Ukraine.



SUPPORTING UKRAINE'S ENERGY SECURITY

At least **€3 billion** of support for energy security has already been provided to Ukraine since Russia's full-scale invasion, via the Ukraine Energy Support Fund and the Union Civil Protection Mechanism, among others. The EU is making available an additional amount of close to **€160 million** to support Ukraine's energy security for the winter.



REPAIR

Restore power plants and deliver more equipment - covering 15% of Ukraine's needs



CONNECT

Increase EU electricity exports to cover 12% of Ukraine's needs



STABILISE

Boost decentralised power production, including delivery of solar panels to hospitals



SUPPORT FOR EDUCATION AND CULTURE

Since the start of the war, the EU has dedicated **€100 million** to support safe access to education for children in Ukraine. More than **380 school buses** have been donated. The Commission also delivered **1.5 million textbooks to students**.

Since 2022, Creative Europe has provided **€7.64 million** to cultural organisations and **€700,000** in mobility grants for artists and cultural professionals.





SUPPORT FOR RESILIENCE AND CIVIL SOCIETY

The EU has stepped up its support to strengthen Ukraine's cyber resilience. Equipment, software, and other related support in the value of **€10 million** has been delivered. Further **€19 million** has been provided to support a resilient digital transformation, and **€31 million** has been provided to support civil society under the Civil Society and the Human Rights and Democracy thematic programmes.



HOLDING RUSSIA ACCOUNTABLE

Russia must pay for its actions in Ukraine. That is why the EU has stepped up its support investigations and the collection of evidence.

The EU is supporting the International Criminal Court's capacities with **€7.25 million**. Moreover, Eurojust supports a Joint Investigation Team into international crimes committed in Ukraine, set up by Poland, Latvia, Estonia, Slovakia, Romania, Lithuania, and Ukraine, with the International Criminal Court and Europol as participants.

To help coordinate the collection of evidence, the International Centre for the Prosecution of the Crime of Aggression against Ukraine has been established and is also based at Eurojust. The Centre supports the coordination of investigations and the collection of evidence of war crimes committed against Ukraine.

Furthermore, about **€210 billion** in assets of the Russian Central Bank are immobilised in the EU. The EU took a decision to use of proceeds from immobilised Russian assets for Ukraine. Depending on interest rates, revenues generated from these immobilised assets are likely to yield around **€2.5-3 billion** a year for the benefit of Ukraine. The EU made available to Ukraine **€3.7 billion** of extraordinary revenues generated from immobilised Russian assets in 2024, channelled through the European Peace Facility and the Ukraine Facility, respectively to support Ukraine's military capabilities and reconstruction.

The following payments of these extraordinary revenues will support the repayment by Ukraine of the G7 ERA loans, including the €18.1 billion MFA loan provided by the EU. In August 2025, the European Union received **€1.6 billion** in so-called windfall profits generated by the interest on the cash balances originating from immobilised assets of the Russian Central Bank, held by central securities depositories. More than **€28 billion** of private assets of listed persons and entities have been frozen so far.

An international coalition, including the Commission, the High Representative, the Council of Europe and Ukraine agreed on the **establishment of a Special Tribunal for the Crime of Aggression against Ukraine**. Once formed, the Tribunal will hold Russian political and military leaders accountable for the crime of aggression.

Additionally, the European Commission also adopted a Recommendation to the Council to participate in the formal negotiations to set up an **International Claims Commission for Ukraine**. The Claims Commission will be the body responsible to review, assess and decide eligible claims recorded in the Register of Damage and determine the amount of compensation due in each case. The establishment of the Claims Commission will be a crucial step towards the compensation of victims of the war.



SUPPORT FOR MILITARY EQUIPMENT AND TRAINING

The EU and its Member States have mobilised **€69.3 billion** in military support for Ukraine, including **€6.1 billion** under the European Peace Facility.

The EU Military Assistance Mission for Ukraine is tackling training needs of the Ukrainian Armed Forces and has trained **85 200 Ukrainian soldiers**.



European Commission:
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